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116TH CONGRESS  
1ST SESSION

# S. 903

[Report No. 116-114]

To direct the Secretary of Energy to establish advanced nuclear goals, provide for a versatile, reactor-based fast neutron source, make available high-assay, low-enriched uranium for research, development, and demonstration of advanced nuclear reactor concepts, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

MARCH 27, 2019

Ms. MURKOWSKI (for herself, Mr. BOOKER, Mr. ALEXANDER, Mr. MANCHIN, Mr. RISCH, Mr. WHITEHOUSE, Mr. CRAPO, Mr. COONS, Mrs. CAPITO, Ms. DUCKWORTH, Mr. SULLIVAN, Mr. BENNET, Mr. GRAHAM, Mr. PORTMAN, Mr. GARDNER, Mr. JONES, Mr. CRAMER, Mr. CARDIN, Mr. BRAUN, and Ms. MCSALLY) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

SEPTEMBER 24, 2019

Reported by Ms. MURKOWSKI, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

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# A BILL

To direct the Secretary of Energy to establish advanced nuclear goals, provide for a versatile, reactor-based fast neutron source, make available high-assay, low-enriched uranium for research, development, and demonstration of advanced nuclear reactor concepts, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2   *tives of the United States of America in Congress assembled,*

3   **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Nuclear Energy Lead-  
5   ership Act”.

6   **SEC. 2. AUTHORIZATION OF LONG-TERM POWER PUR-**

7                   **CHASE AGREEMENTS.**

8       Section 501(b)(1) of title 40, United States Code, is  
9   amended by striking subparagraph (B) and inserting the  
10   following:

11                   “(B) PUBLIC UTILITY CONTRACTS.—

12                   “(i) TERM.—

13                   “(I) IN GENERAL.—A contract  
14   under this paragraph to purchase  
15   electricity from a public utility may be  
16   for a period of not more than 40  
17   years.

18                   “(II) OTHER PUBLIC UTILITY  
19   SERVICES.—A contract under this  
20   paragraph for a public utility service  
21   other than a service described in sub-  
22   clause (I) may be for a period of not  
23   more than 10 years.

24                   “(ii) COSTS.—The cost of a contract  
25   under this paragraph for any fiscal year

1               may be paid from the appropriations for  
2               that fiscal year.”.

3   **SEC. 3. LONG-TERM NUCLEAR POWER PURCHASE AGREEMENT PILOT PROGRAM.**

5               (a) IN GENERAL.—Subtitle B of title VI of the Energy Policy Act of 2005 (Public Law 109-58; 119 Stat. 782) is amended by adding at the end the following:

8   **“SEC. 640. LONG-TERM NUCLEAR POWER PURCHASE AGREEMENT PILOT PROGRAM.**

10             “(a) ESTABLISHMENT.—The Secretary shall establish a pilot program for a long-term power purchase agreement.

13             “(b) REQUIREMENTS.—In developing the pilot program under this section, the Secretary shall—

15             “(1) consult and coordinate with the heads of other Federal departments and agencies that may benefit from purchasing nuclear power for a period of longer than 10 years, including—

19             “(A) the Secretary of Defense; and

20             “(B) the Secretary of Homeland Security;

21             and

22             “(2) not later than December 31, 2023, enter into at least 1 agreement to purchase power from a commercial nuclear reactor that receives a license

1 from the Nuclear Regulatory Commission after Jan-  
2 uary 1, 2019.

3 **“(e) FACTORS FOR CONSIDERATION.—**

4       **“(1) IN GENERAL.—**In carrying out this sec-  
5 tion, the Secretary shall give special consideration to  
6 power purchase agreements for first-of-a-kind or  
7 early deployment nuclear technologies that can pro-  
8 vide reliable and resilient power to high-value assets  
9 for national security purposes or other purposes as  
10 the Secretary determines to be in the national inter-  
11 est, especially in remote off-grid scenarios or grid-  
12 connected scenarios that can provide capabilities  
13 commonly known as ‘islanding power capabilities’  
14 during an emergency scenario.

15       **“(2) EFFECT ON RATES.—**An agreement to  
16 purchase power under this section may be at a rate  
17 that is higher than the average market rate, if the  
18 agreement fulfills an applicable consideration de-  
19 scribed in paragraph (1).”.

20       **(b) TABLE OF CONTENTS.—**The table of contents of  
21 the Energy Policy Act of 2005 (Public Law 109-58; 119  
22 Stat. 594) is amended by inserting after the item relating  
23 to section 639 the following:

“Sec. 640. Long-term nuclear power purchase agreement pilot program.”

## **1 SEC. 4. ADVANCED NUCLEAR REACTOR RESEARCH AND DE-**

## **2 VELOPMENT GOALS.**

3       (a) IN GENERAL.—Subtitle E of title IX of the En-  
4 ergy Policy Act of 2005 (42 U.S.C. 16271 et seq.) is  
5 amended by adding at the end the following:

## **6 "SEC. 959A. ADVANCED NUCLEAR REACTOR RESEARCH 7 AND DEVELOPMENT GOALS.**

8        "(a) DEFINITIONS.—In this section:

9               “(1) ADVANCED NUCLEAR REACTOR.—The  
10              term ‘advanced nuclear reactor’ means—

11                 “(A) a nuclear fission reactor, including a  
12 prototype plant (as defined in sections 50.2 and  
13 52.1 of title 10, Code of Federal Regulations  
14 (or successor regulations)), with significant im-  
15 provements compared to the most recent gen-  
16 eration of fission reactors, including improve-  
17 ments such as—

“(ii) lower waste yields:

“(iii) improved fuel performance;

“(iv) increased tolerance to loss of  
fuel cooling.

“(v) enhanced reliability.

25                                 “(vi) increased proliferation resist-  
26    ance.

1               “(vii) increased thermal efficiency;

2               “(viii) reduced consumption of cooling

3               water;

4               “(ix) the ability to integrate into elec-

5               tric applications and nonelectric applica-

6               tions;

7               “(x) modular sizes to allow for deploy-

8               ment that corresponds with the demand

9               for electricity; or

10               “(xi) operational flexibility to respond

11               to changes in demand for electricity and to

12               complement integration with intermittent

13               renewable energy; and

14               “(B) a fusion reactor.

15               “(2) DEMONSTRATION PROJECT.—The term

16               ‘demonstration project’ means an advanced nuclear

17               reactor operated—

18               “(A) as part of the power generation facili-

19               ties of an electric utility system; or

20               “(B) in any other manner for the purpose

21               of demonstrating the suitability for commercial

22               application of the advanced nuclear reactor.

23               “(b) PURPOSE.—The purpose of this section is to di-

24               rect the Secretary, as soon as practicable after the date

25               of enactment of this section, to advance the research and

1 development of domestic advanced, affordable, and clean  
2 nuclear energy by—

3 “(1) demonstrating different advanced nuclear  
4 reactor technologies that could be used by the pri-  
5 vate sector to produce—

6 “(A) emission-free power at a levelized cost  
7 of electricity of \$60 per megawatt-hour or less;

8 “(B) heat for community heating, indus-  
9 trial purposes, or synthetic fuel production;

10 “(C) remote or off-grid energy supply; or  
11 “(D) backup or mission-critical power sup-  
12 plies;

13 “(2) developing subgoals for nuclear energy re-  
14 search programs that would accomplish the goals of  
15 the demonstration projects carried out under sub-  
16 section (e);

17 “(3) identifying research areas that the private  
18 sector is unable or unwilling to undertake due to the  
19 cost of, or risks associated with, the research; and

20 “(4) facilitating the access of the private sec-  
21 tor—

22 “(A) to Federal research facilities and per-  
23 sonnel; and

1               “(B) to the results of research relating to  
2               civil nuclear technology funded by the Federal  
3               Government.

4               **“(e) DEMONSTRATION PROJECTS.—**

5               **“(1) IN GENERAL.—**The Secretary shall, to the  
6               maximum extent practicable—

7               “(A) complete not fewer than 2 advanced  
8               nuclear reactor demonstration projects by not  
9               later than December 31, 2025; and

10               “(B) establish a program to demonstrate  
11               not fewer than 2, and not more than 5, addi-  
12               tional operational advanced reactor designs by  
13               not later than December 31, 2035.

14               **“(2) REQUIREMENTS.—**In carrying out demon-  
15               stration projects under paragraph (1), the Sec-  
16               retary shall—

17               “(A) include diversity in designs for the  
18               advanced nuclear reactors demonstrated under  
19               this section, including designs using various—

20               “(i) primary coolants;

21               “(ii) fuel types and compositions; and

22               “(iii) neutron spectra;

23               “(B) seek to ensure that—

24               “(i) the long-term cost of electricity or  
25               heat for each design to be demonstrated

1           under this subsection is cost-competitive in  
2           the applicable market;

3           “(ii) the selected projects can meet  
4           the deadline established in paragraph (1)  
5           to demonstrate first-of-a-kind advanced  
6           nuclear reactor technologies, for which ad-  
7           ditional information shall be considered, in-  
8           cluding—

9                 “(I) the technology readiness  
10           level of a proposed advanced nuclear  
11           reactor technology;

12                 “(II) the technical abilities and  
13           qualifications of teams desiring to  
14           partner with the Department to dem-  
15           onstrate a proposed advanced nuclear  
16           reactor technology; and

17                 “(III) the capacity to meet cost-  
18           share requirements of the Depart-  
19           ment;

20                 “(C) ensure that each evaluation of can-  
21           didate technologies for the demonstration  
22           projects is completed through an external re-  
23           view of proposed designs, which review shall—

1               “(i) be conducted by a panel that in-  
2               cludes not fewer than 1 representative of  
3               each of—

4                       “(I) an electric utility; and

5                       “(II) an entity that uses high-  
6               temperature process heat for manu-  
7               facturing or industrial processing,  
8               such as a petrochemical company, a  
9               manufacturer of metals, or a manu-  
10               facturer of concrete; and

11               “(ii) include a review of cost-competi-  
12               tiveness and other value streams, together  
13               with the technology readiness level, of each  
14               design to be demonstrated under this sub-  
15               sektion;

16               “(D) enter into cost-sharing agreements  
17               with partners in accordance with section 988  
18               for the conduct of activities relating to the re-  
19               search, development, and demonstration of pri-  
20               vate-sector advanced nuclear reactor designs  
21               under the program;

22               “(E) work with private sector partners to  
23               identify potential sites, including Department-  
24               owned sites, for demonstrations, as appropriate;  
25               and

1               “(F) align specific activities carried out  
2               under demonstration projects carried out under  
3               this subsection with priorities identified through  
4               direct consultations between—

5               “(i) the Department;  
6               “(ii) National Laboratories;  
7               “(iii) institutions of higher education;  
8               “(iv) traditional end-users (such as  
9               electric utilities);

10               “(v) potential end-users of new technologies (such as users of high-temperature  
11               process heat for manufacturing processing, including petrochemical companies,  
12               manufacturers of metals, or manufacturers  
13               of concrete); and

14               “(vi) developers of advanced nuclear  
15               reactor technology.

16               “(3) ADDITIONAL REQUIREMENTS.—In carrying out demonstration projects under paragraph  
17               (1), the Secretary shall—

18               “(A) identify candidate technologies that—  
19               “(i) are not developed sufficiently for demonstration within the initial required  
20               timeframe described in paragraph (1)(A);  
21               but

1               “(ii) could be demonstrated within the  
2               timeframe described in paragraph (1)(B);

3               “(B) identify technical challenges to the  
4               candidate technologies identified in subparagraph  
5               (A);

6               “(C) support near-term research and development to address the highest-risk technical  
7               challenges to the successful demonstration of a  
8               selected advanced reactor technology, in accordance with—

9               “(i) subparagraph (B); and

10             “(ii) the research and development ac-  
11               tivities under section 958;

12             “(D) establish such technology advisory  
13               working groups as the Secretary determines to  
14               be appropriate to advise the Secretary regard-  
15               ing the technical challenges identified under  
16               subparagraph (B) and the scope of research  
17               and development programs to address the chal-  
18               lenges, in accordance with subparagraph (C), to  
19               be comprised of—

20               “(i) private-sector advanced nuclear  
21               reactor technology developers;

1               “(ii) technical experts with respect to  
2               the relevant technologies at institutions of  
3               higher education; and  
4               “(iii) technical experts at the National  
5               Laboratories.

6       “(d) GOALS.—

7               “(1) IN GENERAL.—The Secretary shall estab-  
8               lish goals for research relating to advanced nuclear  
9               reactors facilitated by the Department that support  
10               the objectives of the program for demonstration  
11               projects established under subsection (e).

12               “(2) COORDINATION.—In developing the goals  
13               under paragraph (1), the Secretary shall coordinate,  
14               on an ongoing basis, with members of private indus-  
15               try to advance the demonstration of various designs  
16               of advanced nuclear reactors.

17               “(3) REQUIREMENTS.—In developing the goals  
18               under paragraph (1), the Secretary shall ensure  
19               that—

20               “(A) research activities facilitated by the  
21               Department to meet the goals developed under  
22               this subsection are focused on key areas of nu-  
23               clear research and deployment ranging from  
24               basic science to full design development, safety  
25               evaluation, and licensing;

1           “(B) research programs designed to meet  
2       the goals emphasize—

3           “(i) resolving materials challenges re-  
4       lating to extreme environments, including  
5       extremely high levels of—

6           “(I) radiation fluence;

7           “(II) temperature;

8           “(III) pressure; and

9           “(IV) corrosion; and

10          “(ii) qualification of advanced fuels;

11          “(C) activities are carried out that address  
12       near-term challenges in modeling and simula-  
13       tion to enable accelerated design and licensing;

14          “(D) related technologies, such as tech-  
15       nologies to manage, reduce, or reuse nuclear  
16       waste, are developed;

17          “(E) nuclear research infrastructure is  
18       maintained or constructed, such as—

19           “(i) currently operational research re-  
20       actors at the National Laboratories and in-  
21       stitutions of higher education;

22           “(ii) hot cell research facilities;

23           “(iii) a versatile fast neutron source;

24       and

25           “(iv) a molten salt testing facility;

1               “(F) basic knowledge of non-light water  
2               coolant physics and chemistry is improved;

3               “(G) advanced sensors and control systems  
4               are developed; and

5               “(H) advanced manufacturing and ad-  
6               vanced construction techniques and materials  
7               are investigated to reduce the cost of advanced  
8               nuclear reactors.”.

9               (b) TABLE OF CONTENTS.—The table of contents of  
10 the Energy Policy Act of 2005 (Public Law 109-58; 119  
11 Stat. 594) is amended—

12               (1) in the item relating to section 917, by strik-  
13               ing “Efficiency”;

14               (2) in the items relating to sections 957, 958,  
15               and 959, by inserting “See.” before “9” each place  
16               it appears; and

17               (3) by inserting after the item relating to sec-  
18               tion 959 the following:

“Sec. 959A. Advanced nuclear reactor research and development goals.”.

19 **SEC. 5. NUCLEAR ENERGY STRATEGIC PLAN.**

20               (a) IN GENERAL.—Subtitle E of title IX of the En-  
21               ergy Policy Act of 2005 (42 U.S.C. 16271 et seq.) (as  
22               amended by section 4(a)) is amended by adding at the  
23               end the following:

1   **“SEC. 959B. NUCLEAR ENERGY STRATEGIC PLAN.**

2       “(a) IN GENERAL.—Not later than 180 days after  
3   the date of enactment of this section, the Secretary shall  
4   submit to the Committee on Energy and Natural Re-  
5   sources of the Senate and the Committees on Energy and  
6   Commerce and Science, Space, and Technology of the  
7   House of Representatives a 10-year strategic plan for the  
8   Office of Nuclear Energy of the Department, in accord-  
9   ance with this section.

## 10      “(b) REQUIREMENTS.—

11       “(1) COMPONENTS.—The strategic plan under  
12   this section shall designate—

13           “(A) programs that support the planned  
14   accomplishment of—

15            “(i) the goals established under sec-  
16   tion 959A; and

17            “(ii) the demonstration programs  
18   identified under subsection (e) of that sec-  
19   tion; and

20           “(B) programs that—

21            “(i) do not support the planned ac-  
22   complishment of demonstration programs,  
23   or the goals, referred to in subparagraph  
24   (A); but

1                   “(ii) are important to the mission of  
 2                   the Office of Nuclear Energy, as deter-  
 3                   mined by the Secretary.

4                   “(2) PROGRAM PLANNING.—In developing the  
 5                   strategic plan under this section, the Secretary shall  
 6                   specify expected timelines for, as applicable—

7                   “(A) the accomplishment of relevant objec-  
 8                   tives under current programs of the Depart-  
 9                   ment; or

10                  “(B) the commencement of new programs  
 11                  to accomplish those objectives.

12                  “(c) UPDATES.—Not less frequently than once every  
 13 2 years, the Secretary shall submit to the Committee on  
 14 Energy and Natural Resources of the Senate and the  
 15 Committees on Energy and Commerce and Science, Space,  
 16 and Technology of the House of Representatives an up-  
 17 dated 10-year strategic plan in accordance with subsection  
 18 (b), which shall identify, and provide a justification for,  
 19 any major deviation from a previous strategic plan sub-  
 20 mitted under this section.”.

21                  (b) TABLE OF CONTENTS.—The table of contents of  
 22 the Energy Policy Act of 2005 (Public Law 109-58; 119  
 23 Stat. 594) (as amended by section 4(b)(3)) is amended  
 24 by inserting after the item relating to section 959A the  
 25 following:

“See. 959B. Nuclear energy strategic plan.”

## 1 SEC. 6. VERSATILE, REACTOR-BASED FAST NEUTRON

2                   **SOURCE.**

3                   Section 955(c)(1) of the Energy Policy Act of 2005

4 (~~42 U.S.C. 16275(c)(1)~~) is amended—5                   (1) in the paragraph heading, by striking “MISSION  
6 NEED” and inserting “AUTHORIZATION”; and7                   (2) in subparagraph (A), by striking “determine  
8 the mission need” and inserting “provide”.9 **SEC. 7. ADVANCED NUCLEAR FUEL SECURITY PROGRAM.**

10                  (a) FINDINGS.—Congress finds that—

11                  (1) the national security nuclear enterprise,  
12 which supports the nuclear weapons stockpile stewardship and naval reactors functions of the National  
13 Nuclear Security Administration, requires a domestic source of low- and high-enriched uranium in accordance with legal restrictions regarding foreign obligations relating to the beginning stage of the nuclear fuel cycle;

19                  (2) many domestic advanced nuclear power industry participants require access to high-assay, low-enriched uranium fuel for—

22                      (A) initial fuel testing;

23                      (B) operation of demonstration reactors;

24                      and

25                      (C) commercial operation of advanced nuclear reactors;

1                   (3) as of the date of enactment of this Act, no  
2 domestic uranium enrichment or fuel fabrication ca-  
3 pability exists for uranium fuel enriched to greater  
4 than 5 weight percent of the uranium-235 isotope;

5                   (4) a healthy commercial nuclear fuel cycle ea-  
6 pable of providing higher levels of enriched uranium  
7 would benefit—

8                   (A) the relevant national security functions  
9 of the National Nuclear Security Administra-  
10 tion; and

11                   (B) the domestic advanced nuclear indus-  
12 try of the United States; and

13                   (5) making limited quantities of high-assay,  
14 low-enriched uranium available from Department of  
15 Energy stockpiles of uranium would allow for initial  
16 fuel testing and demonstration of advanced nuclear  
17 reactor concepts, accelerating—

18                   (A) the path to market of those concepts;  
19 and

20                   (B) the development of—

21                   (i) a market for advanced nuclear re-  
22 actors; and

23                   (ii) a resulting growing commercial  
24 nuclear fuel cycle capability.

25                   (b) AMENDMENT.—

1                   (1) IN GENERAL.—Subtitle E of title IX of the  
2 Energy Policy Act of 2005 (42 U.S.C. 16271 et  
3 seq.) (as amended by section 5(a)) is amended by  
4 adding at the end the following:

5       **SEC. 960. ADVANCED NUCLEAR FUEL SECURITY PRO-**  
6                   **GRAM.**

7       “(a) DEFINITIONS.—In this section:

8                   “(1) HALEU TRANSPORTATION PACKAGE.—  
9       The term ‘HALEU transportation package’ means a  
10      transportation package that is suitable for trans-  
11      porting high-assay, low-enriched uranium.

12                   “(2) HIGH-ASSAY, LOW-ENRICHED URANIUM.—  
13       The term ‘high-assay, low-enriched uranium’ means  
14       uranium with an assay greater than 5 weight per-  
15       cent, but less than 20 weight percent, of the ura-  
16       nium-235 isotope.

17                   “(3) HIGH-ENRICHED URANIUM.—The term  
18       ‘high-enriched uranium’ means uranium with an  
19       assay of 20 weight percent or more of the uranium-  
20       235 isotope.

21       “(b) HIGH-ASSAY, LOW-ENRICHED URANIUM PRO-  
22       GRAM FOR ADVANCED REACTORS.—

23                   “(1) ESTABLISHMENT.—Not later than 4 years  
24       after the date of enactment of this section, the Sec-  
25       retary shall establish a program to make available

1       high-assay, low-enriched uranium, through contracts  
2       for sale, resale, transfer, or lease, for use in com-  
3       mercial or noncommercial advanced nuclear reactors.

4           “(2) NUCLEAR FUEL OWNERSHIP.—Each lease  
5       under this subsection shall include a provision estab-  
6       lishing that the nuclear fuel that is the subject of  
7       the lease shall remain the property of the Depart-  
8       ment, including with respect to responsibility for the  
9       final disposition of all radioactive waste created by  
10      the irradiation, processing, or purification of any  
11      leased uranium.

12           “(3) QUANTITY.—In carrying out the program  
13       under this subsection, the Secretary shall make  
14       available—

15               “(A) by December 31, 2022, high-assay,  
16       low-enriched uranium containing not less than  
17       2 metric tons of the uranium-235 isotope; and

18               “(B) by December 31, 2025, high-assay,  
19       low-enriched uranium containing not less than  
20       10 metric tons of the uranium-235 isotope (as  
21       determined including the quantities of the ura-  
22       nium-235 isotope made available before Decem-  
23       ber 31, 2022).

24           “(4) FACTORS FOR CONSIDERATION.—In ear-  
25       rying out the program under this subsection, the

1      Secretary shall take into consideration options for  
2      providing the high-assay, low-enriched uranium  
3      under this subsection from a stockpile of uranium  
4      owned by the Department (including the National  
5      Nuclear Security Administration), including—

6                 “(A) fuel that—

7                         “(i) directly meets the needs of an  
8      end-user; but

9                         “(ii) has been previously used or fab-  
10     ricated for another purpose;

11                 “(B) fuel that can meet the needs of an  
12     end-user after removing radioactive or other  
13     contaminants that resulted from a previous use  
14     or fabrication of the fuel for research, develop-  
15     ment, demonstration, or deployment activities  
16     of the Department (including activities of the  
17     National Nuclear Security Administration); and

18                 “(C) fuel from a high-enriched uranium  
19     stockpile, which can be blended with lower-  
20     assay uranium to become high-assay, low-en-  
21     riched uranium to meet the needs of an end-  
22     user.

23                 “(5) LIMITATION.—The Secretary shall not  
24     barter or otherwise sell or transfer uranium in any  
25     form in exchange for services relating to the final

1 disposition of radioactive waste from uranium that is  
2 the subject of a lease under this subsection.

3       “(6) SUNSET.—The program under this sub-  
4 section shall terminate on the earlier of—

5           “(A) January 1, 2035; and

6           “(B) the date on which uranium enriched  
7 up to, but not equal to, 20 weight percent can  
8 be obtained in the commercial market from do-  
9 mestic suppliers.

10     “(e) REPORT.—

11       “(1) IN GENERAL.—Not later than 180 days  
12 after the date of enactment of this section, the Sec-  
13 retary shall submit to the appropriate committees of  
14 Congress a report that describes actions proposed to  
15 be carried out by the Secretary—

16           “(A) under the program under subsection  
17 (b); or

18           “(B) otherwise to enable the commercial  
19 use of high-assay, low-enriched uranium.

20       “(2) COORDINATION AND STAKEHOLDER  
21 INPUT.—In developing the report under this sub-  
22 section, the Secretary shall seek input from—

23           “(A) the Nuclear Regulatory Commission;

24           “(B) the National Laboratories;

25           “(C) institutions of higher education;

1               “(D) a diverse group of entities operating  
2               in the nuclear energy industry; and

3               “(E) a diverse group of technology devel-  
4               opers.

5               “(3) COST AND SCHEDULE ESTIMATES.—The  
6               report under this subsection shall include estimated  
7               costs, budgets, and timeframes for enabling the use  
8               of high-assay, low-enriched uranium.

9               “(4) REQUIRED EVALUATIONS.—The report  
10              under this subsection shall evaluate—

11              “(A) the costs and actions required to es-  
12              tablish and carry out the program under sub-  
13              section (b), including with respect to—

14              “(i) proposed preliminary terms for  
15              the sale, resale, transfer, and leasing of  
16              high-assay, low-enriched uranium (includ-  
17              ing guidelines defining the roles and re-  
18              sponsibilities between the Department and  
19              the purchaser, transfer recipient, or les-  
20              see); and

21              “(ii) the potential to coordinate with  
22              purchasers, transfer recipients, and lessees  
23              regarding—

24              “(I) fuel fabrication; and

25              “(II) fuel transport;

1           “(B) the potential sources and fuel forms  
2       available to provide uranium for the program  
3       under subsection (b);

4           “(C) options to coordinate the program  
5       under subsection (b) with the operation of the  
6       versatile, reactor-based fast neutron source  
7       under section 959A;

8           “(D) the ability of the domestic uranium  
9       market to provide materials for advanced nu-  
10      clear reactor fuel; and

11          “(E) any associated legal, regulatory, and  
12      policy issues that should be addressed to en-  
13      able—

14           “(i) the program under subsection (b);  
15      and

16           “(ii) the establishment of a domestic  
17      industry capable of providing high-assay,  
18      low-enriched uranium for commercial and  
19      noncommercial purposes, including with re-  
20      spect to the needs of—

21           “(I) the Department;

22           “(II) the Department of Defense;  
23      and

24           “(III) the National Nuclear Se-  
25      curity Administration.

1       “(d) HALEU TRANSPORTATION PACKAGE Re-  
2 SEARCH PROGRAM.—

3           “(1) IN GENERAL.—As soon as practicable  
4 after the date of enactment of this section, the Sec-  
5 retary shall establish a research, development, and  
6 demonstration program under which the Secretary  
7 shall provide grants, on a competitive basis, to es-  
8 tablish the capability to transport high-assay, low-  
9 enriched uranium.

10          “(2) REQUIREMENT.—The focus of the pro-  
11 gram under this subsection shall be to establish 1 or  
12 more HALEU transportation packages that can be  
13 certified by the Nuclear Regulatory Commission to  
14 transport high-assay, low-enriched uranium to the  
15 various facilities involved in producing or using nu-  
16 clear fuel containing high-assay, low-enriched ura-  
17 nium, such as—

- 18           “(A) enrichment facilities;  
19           “(B) fuel processing facilities;  
20           “(C) fuel fabrication facilities; and  
21           “(D) nuclear reactors.”.

22          (2) TABLE OF CONTENTS.—The table of con-  
23 tents of the Energy Policy Act of 2005 (Public Law  
24 109-58; 119 Stat. 594) (as amended by section

1       5(b)) is amended by inserting after the item relating  
2       to section 959B the following:

“See. 960. Advanced nuclear fuel security program.”.

3 **SEC. 8. UNIVERSITY NUCLEAR LEADERSHIP PROGRAM.**

4       (a) FINDINGS.—Congress finds that—

5               (1) nuclear power plants—

6                       (A) generate billions of dollars in national  
7                       economic activity through procurements  
8                       throughout the United States; and

9                       (B) provide tens of thousands of people in  
10                      the United States with high-paying jobs, con-  
11                      tributing substantially to the local economies of  
12                      the communities in which the plants operate;

13                       (2) the world market for the growth of commer-  
14                      cial nuclear power was estimated by the Department  
15                      of Commerce to be valued at up to  
16                      \$740,000,000,000 during the period of calendar  
17                      years 2018 through 2028;

18                       (3) the participation and leadership of the  
19                      United States in the market described in paragraph  
20                      (2) will—

21                               (A)(i) increase economic activity in the  
22                              United States through robust nuclear exports,  
23                              leading to the enhanced economic security of  
24                              the United States; and

(B) require significant investment in United States-origin advanced nuclear technologies;

15                 (5) success in achieving the goals described in  
16                 this subsection will require a whole-government Fed-  
17                 eral approach that focuses on the shared needs and  
18                 individual mission requirements of, at a minimum—

19 (A) the Department of Energy;

22 (C) the Nuclear Regulatory Commission;

(6) advanced reactors present new challenges and opportunities in reactor design, safeguards, and regulation;

1                   (7) the challenges referred to in paragraph

2                   (6)—

3                   (A) are directly relevant to the missions

4                   of—

5                   (i) the Office of Nuclear Energy of  
6                   the Department of Energy;

7                   (ii) the National Nuclear Security Ad-  
8                   ministration; and

9                   (iii) the Nuclear Regulatory Commis-  
10                   sion; and

11                   (B) require a highly skilled workforce in  
12                   order to be met; and

13                   (8) nuclear science and engineering programs  
14                   at institutions of higher education in the United  
15                   States—

16                   (A) annually award degrees in nuclear en-  
17                   gineering and related fields to more than 600  
18                   undergraduate students, and 500 graduate stu-  
19                   dents, who are critical to maintaining United  
20                   States leadership in the development of ad-  
21                   vanced nuclear systems;

22                   (B) perform cutting-edge research and  
23                   technology development activities that have  
24                   made fundamental contributions to advancing  
25                   United States nuclear technology; and

1                   (C) support workforce development critical  
2                   to maintaining United States leadership in nu-  
3                   clear detection, nonproliferation, nuclear medi-  
4                   cine, advanced manufacturing, and other non-  
5                   energy areas.

6                 (b) AMENDMENT.—Section 313 of the Energy and  
7 Water Development and Related Agencies Appropriations  
8 Act, 2009 (42 U.S.C. 16274a), is amended to read as fol-  
9 lows:

10 **“SEC. 313. UNIVERSITY NUCLEAR LEADERSHIP PROGRAM.”**

11                 “(a) DEFINITIONS.—In this section:

12                 “(1) ADVANCED NUCLEAR REACTOR.—The  
13 term ‘advanced nuclear reactor’ means—

14                 “(A) a nuclear fission reactor, including a  
15 prototype plant (as defined in sections 50.2 and  
16 52.1 of title 10, Code of Federal Regulations  
17 (or successor regulations)), with significant im-  
18 provements compared to the most recent gen-  
19 eration of fission reactors, including improve-  
20 ments such as—

21                 “(i) additional inherent safety fea-  
22 tures;

23                 “(ii) lower waste yields;

24                 “(iii) improved fuel performance;

1               “(iv) increased tolerance to loss of  
2 fuel cooling;

3               “(v) enhanced reliability;

4               “(vi) increased proliferation resist-  
5 ance;

6               “(vii) increased thermal efficiency;

7               “(viii) reduced consumption of cooling  
8 water;

9               “(ix) the ability to integrate into elec-  
10 tric applications and nonelectric applica-  
11 tions;

12               “(x) modular sizes to allow for deploy-  
13 ment that corresponds with the demand  
14 for electricity; or

15               “(xi) operational flexibility to respond  
16 to changes in demand for electricity and to  
17 complement integration with intermittent  
18 renewable energy; and

19               “(B) a fusion reactor.

20               “(2) INSTITUTION OF HIGHER EDUCATION.—

21               The term ‘institution of higher education’ has the  
22 meaning given the term in section 101(a) of the  
23 Higher Education Act of 1965 (20 U.S.C. 1001(a)).

1           “(3) PROGRAM.—The term ‘Program’ means  
2       the University Nuclear Leadership Program estab-  
3       lished under subsection (b).

4           “(b) ESTABLISHMENT.—The Secretary of Energy,  
5       the Administrator of the National Nuclear Security Ad-  
6       ministration, and the Chairman of the Nuclear Regulatory  
7       Commission shall jointly establish a program, to be known  
8       as the ‘University Nuclear Leadership Program’.

9           “(c) USE OF FUNDS.—

10          “(1) IN GENERAL.—Except as provided in para-  
11       graph (2), amounts made available to carry out the  
12       Program shall be used to provide financial assistance  
13       for scholarships, fellowships, and research and devel-  
14       opment projects at institutions of higher education  
15       in areas relevant to the programmatic mission of the  
16       applicable Federal agency providing the financial as-  
17       sistancee with respect to research, development, dem-  
18       onstration, and deployment activities for technologies  
19       relevant to advanced nuclear reactors, including rel-  
20       evant fuel cycle technologies.

21          “(2) EXCEPTION.—Notwithstanding paragraph  
22       (1), amounts made available to carry out the Pro-  
23       gram may be used to provide financial assistance for  
24       a scholarship, fellowship, or multiyear research and  
25       development project that does not align directly with

1 a programmatic mission of the applicable Federal  
2 agency providing the financial assistance, if the ac-  
3 tivity for which assistance is provided would facili-  
4 tate the maintenance of the discipline of nuclear  
5 science or nuclear engineering.

6       “(d) AUTHORIZATION OF APPROPRIATIONS.—There  
7 are authorized to be appropriated such sums as are nec-  
8 essary to carry out the Program.”.

## **9 SECTION 1. SHORT TITLE.**

10        *This Act may be cited as the “Nuclear Energy Leader-*  
11 *ship Act”.*

**12 SEC. 2. AUTHORIZATION OF LONG-TERM POWER PURCHASE  
13 AGREEMENTS.**

14       Section 501(b)(1) of title 40, United States Code, is  
15 amended by striking subparagraph (B) and inserting the  
16 following:

17                   “(B) PUBLIC UTILITY CONTRACTS.—

18 “(i) TERM.—

1                   *other than a service described in sub-*  
2                   *clause (I) may be for a period of not*  
3                   *more than 10 years.*

4                   “(ii) COSTS.—*The cost of a contract*  
5                   *under this paragraph for any fiscal year*  
6                   *may be paid from the appropriations for*  
7                   *that fiscal year.”.*

8   **SEC. 3. LONG-TERM NUCLEAR POWER PURCHASE AGREEMENT PILOT PROGRAM.**

10                “(a) IN GENERAL.—*Subtitle B of title VI of the Energy*  
11                *Policy Act of 2005 (Public Law 109–58; 119 Stat. 782) is*  
12                *amended by adding at the end the following:*

13   **“SEC. 640. LONG-TERM NUCLEAR POWER PURCHASE AGREEMENT PILOT PROGRAM.**

15                “(a) ESTABLISHMENT.—*The Secretary shall establish*  
16                *a pilot program for a long-term nuclear power purchase*  
17                *agreement.*

18                “(b) REQUIREMENTS.—*In developing the pilot pro-*  
19                *gram under this section, the Secretary shall—*

20                   “(1) consult and coordinate with the heads of  
21                   other Federal departments and agencies that may  
22                   benefit from purchasing nuclear power for a period of  
23                   longer than 10 years, including—

24                   “(A) the Secretary of Defense; and

1                   “(B) the Secretary of Homeland Security;

2                   and

3                   “(2) not later than December 31, 2023, enter  
4                   into at least 1 agreement to purchase power from a  
5                   commercial nuclear reactor that receives the first li-  
6                   cense for that reactor from the Nuclear Regulatory  
7                   Commission after January 1, 2019.

8                   “(c) FACTORS FOR CONSIDERATION.—

9                   “(1) IN GENERAL.—In carrying out this section,  
10                  the Secretary shall give special consideration to power  
11                  purchase agreements for first-of-a-kind or early de-  
12                  ployment nuclear technologies that can provide reli-  
13                  able and resilient power to high-value assets for na-  
14                  tional security purposes or other purposes as the Sec-  
15                  retary determines to be in the national interest, espe-  
16                  cially in remote off-grid scenarios or grid-connected  
17                  scenarios that can provide capabilities commonly  
18                  known as ‘islanding power capabilities’ during an  
19                  emergency scenario.

20                  “(2) EFFECT ON RATES.—An agreement to pur-  
21                  chase power under this section may be at a rate that  
22                  is higher than the average market rate, if the agree-  
23                  ment fulfills an applicable consideration described in  
24                  paragraph (1).”.

1       (b) *TABLE OF CONTENTS.*—The table of contents of the  
 2 *Energy Policy Act of 2005* (Public Law 109–58; 119 Stat.  
 3 594) is amended by inserting after the item relating to sec-  
 4 tion 639 the following:

“Sec. 640. Long-term nuclear power purchase agreement pilot program.”.

5 **SEC. 4. ADVANCED NUCLEAR REACTOR RESEARCH AND DE-**  
 6 **VELOPMENT GOALS.**

7       (a) *IN GENERAL.*—Subtitle E of title IX of the Energy  
 8 *Policy Act of 2005* (42 U.S.C. 16271 et seq.) is amended  
 9 by adding at the end the following:

10 **“SEC. 959A. ADVANCED NUCLEAR REACTOR RESEARCH AND**  
 11 **DEVELOPMENT GOALS.**

12       “(a) *DEFINITIONS.*—In this section:

13           “(1) *ADVANCED NUCLEAR REACTOR.*—The term  
 14 ‘advanced nuclear reactor’ means—

15               “(A) a nuclear fission reactor, including a  
 16 prototype plant (as defined in sections 50.2 and  
 17 52.1 of title 10, *Code of Federal Regulations* (or  
 18 successor regulations)), with significant improve-  
 19 ments compared to the most recent generation of  
 20 fission reactors, including improvements such  
 21 as—

22               “(i) additional inherent safety features;  
 23               “(ii) lower waste yields;  
 24               “(iii) improved fuel performance;

1                 “(iv) increased tolerance to loss of fuel  
2                 cooling;  
3                 “(v) enhanced reliability;  
4                 “(vi) increased proliferation resistance;  
5                 “(vii) increased thermal efficiency;  
6                 “(viii) reduced consumption of cooling  
7                 water;  
8                 “(ix) the ability to integrate into elec-  
9                 tric applications and nonelectric applica-  
10                 tions;  
11                 “(x) modular sizes to allow for deploy-  
12                 ment that corresponds with the demand for  
13                 electricity; or  
14                 “(xi) operational flexibility to respond  
15                 to changes in demand for electricity and to  
16                 complement integration with intermittent  
17                 renewable energy; and  
18                 “(B) a fusion reactor.

19                 “(2) DEMONSTRATION PROJECT.—The term  
20                 ‘demonstration project’ means—

21                 “(A) an advanced nuclear reactor oper-  
22                 ated—  
23                 “(i) as part of the power generation fa-  
24                 cilities of an electric utility system; or

1                   “(ii) in any other manner for the pur-  
2                   pose of demonstrating the suitability for  
3                   commercial application of the advanced nu-  
4                   clear reactor;

5                   “(B) the demonstration of privately funded  
6                   experimental advanced nuclear reactors, funded  
7                   in whole or in part by the private sector, at Na-  
8                   tional Laboratories or other sites owned by the  
9                   Department of Energy; and

10                  “(C) an advanced nuclear reactor dem-  
11                  onstrated by the Secretary of Defense in coopera-  
12                  tion with the Secretary of Energy.

13                  “(b) PURPOSE.—The purpose of this section is to direct  
14                  the Secretary, as soon as practicable after the date of enact-  
15                  ment of this section, to advance the research and develop-  
16                  ment of domestic advanced, affordable, and clean nuclear  
17                  energy by—

18                  “(1) demonstrating different advanced nuclear  
19                  reactor technologies that could be used by the private  
20                  sector to produce—

21                  “(A) emission-free power at a levelized cost  
22                  of electricity of \$60 per megawatt-hour or less;

23                  “(B) heat for community heating, indus-  
24                  trial purposes, or synthetic fuel production;

25                  “(C) remote or off-grid energy supply; or

1               “(D) backup or mission-critical power sup-  
2               plies;

3               “(2) developing subgoals for nuclear energy re-  
4               search programs that would accomplish the goals of  
5               the demonstration projects carried out under sub-  
6               section (c);

7               “(3) identifying research areas that the private  
8               sector is unable or unwilling to undertake due to the  
9               cost of, or risks associated with, the research; and

10              “(4) facilitating the access of the private sector—  
11               “(A) to Federal research facilities and per-  
12               sonnel; and

13               “(B) to the results of research relating to  
14               civil nuclear technology funded by the Federal  
15               Government.

16              “(c) DEMONSTRATION PROJECTS.—

17               “(1) IN GENERAL.—The Secretary shall, to the  
18               maximum extent practicable—

19               “(A) enter into agreements to complete not  
20               fewer than 2 demonstration projects by not later  
21               than December 31, 2025; and

22               “(B) establish a program to enter into  
23               agreements to demonstrate not fewer than 2, and  
24               not more than 5, additional operational ad-

1           *vanced reactor designs by not later than Decem-*  
2           *ber 31, 2035.*

3           “(2) REQUIREMENTS.—In carrying out dem-  
4           onstration projects under paragraph (1), the Sec-  
5           retary shall—

6           “(A) include diversity in designs for the ad-  
7           vanced nuclear reactors demonstrated under this  
8           section, including designs using various—

9           “(i) primary coolants;  
10           “(ii) fuel types and compositions; and  
11           “(iii) neutron spectra;

12           “(B) seek to ensure that—

13           “(i) the long-term cost of electricity or  
14           heat for each design to be demonstrated  
15           under this subsection is cost-competitive in  
16           the applicable market;

17           “(ii) the selected projects can meet the  
18           deadline established in paragraph (1) to  
19           demonstrate first-of-a-kind advanced nu-  
20           clear reactor technologies, for which addi-  
21           tional information shall be considered, in-  
22           cluding—

23           “(I) the technology readiness level  
24           of a proposed advanced nuclear reactor  
25           technology;

1                         “(II) the technical abilities and  
2                         qualifications of teams desiring to  
3                         demonstrate a proposed advanced nu-  
4                         clear reactor technology; and

5                         “(III) the capacity to meet cost-  
6                         share requirements of the Department;

7                         “(C) ensure that each evaluation of can-  
8                         didate technologies for the demonstration projects  
9                         is completed through an external review of pro-  
10                         posed designs, which review shall—

11                         “(i) be conducted by a panel that in-  
12                         cludes not fewer than 1 representative of  
13                         each of—

14                         “(I) an electric utility; and

15                         “(II) an entity that uses high-  
16                         temperature process heat for manufac-  
17                         turing or industrial processing, such as  
18                         a petrochemical company, a manufac-  
19                         turer of metals, or a manufacturer of  
20                         concrete;

21                         “(ii) include a review of cost-competi-  
22                         tiveness and other value streams, together  
23                         with the technology readiness level, of each  
24                         design to be demonstrated under this sub-  
25                         section; and

1                   “(iii) not be required for a demonstra-  
2                   tion project that is not federally funded;

3                   “(D) for federally funded demonstration  
4                   projects, enter into cost-sharing agreements with  
5                   private sector partners in accordance with sec-  
6                   tion 988 for the conduct of activities relating to  
7                   the research, development, and demonstration of  
8                   private-sector advanced nuclear reactor designs  
9                   under the program;

10                  “(E) work with private sector partners to  
11                  identify potential sites, including Department-  
12                  owned sites, for demonstrations, as appropriate;

13                  “(F) align specific activities carried out  
14                  under demonstration projects carried out under  
15                  this subsection with priorities identified through  
16                  direct consultations between—

17                  “(i) the Department;

18                  “(ii) National Laboratories;

19                  “(iii) institutions of higher education;

20                  “(iv) traditional end-users (such as  
21                  electric utilities);

22                  “(v) potential end-users of new tech-  
23                  nologies (such as users of high-temperature  
24                  process heat for manufacturing processing,  
25                  including petrochemical companies, manu-

1           *f*acturers of metals, or manufacturers of  
2           *c*oncrete); and

3                 “(vi) developers of advanced nuclear  
4                 *r*eactor technology; and

5                 “(G) seek to ensure that the demonstration  
6                 *p*rojects carried out under paragraph (1) do not  
7                 *c*ause any delay in a deployment of an advanced  
8                 *r*eactor by private industry and the Department  
9                 *o*f Energy that is underway as of the date of en-  
10                 *a*ctment of this section.

11                 “(3) ADDITIONAL REQUIREMENTS.—In carrying  
12                 *o*ut demonstration projects under paragraph (1), the  
13                 *S*ecretary shall—

14                 “(A) identify candidate technologies that—

15                         “(i) are not developed sufficiently for  
16                         *d*emonstration within the initial required  
17                         *t*imeframe described in paragraph (1)(A);  
18                         *b*ut

19                         “(ii) could be demonstrated within the  
20                         *t*imeframe described in paragraph (1)(B);

21                 “(B) identify technical challenges to the  
22                 *c*andidate technologies identified in subpara-  
23                 *g*raph (A);

24                 “(C) support near-term research and devel-  
25                 *o*pment to address the highest-risk technical chal-

1           *lenges to the successful demonstration of a se-*  
2           *lected advanced reactor technology, in accordance*  
3           *with—*

4                 “(i) subparagraph (B); and  
5                 “(ii) the research and development ac-  
6                 tivities under section 958;

7                 “(D) establish such technology advisory  
8                 working groups as the Secretary determines to be  
9                 appropriate to advise the Secretary regarding  
10                 the technical challenges identified under sub-  
11                 paragraph (B) and the scope of research and de-  
12                 velopment programs to address the challenges, in  
13                 accordance with subparagraph (C), to be com-  
14                 prised of—

15                 “(i) private-sector advanced nuclear  
16                 reactor technology developers;

17                 “(ii) technical experts with respect to  
18                 the relevant technologies at institutions of  
19                 higher education; and

20                 “(iii) technical experts at the National  
21                 Laboratories.

22                 “(d) GOALS.—

23                 “(1) IN GENERAL.—The Secretary shall establish  
24                 goals for research relating to advanced nuclear reac-  
25                 tors facilitated by the Department that support the

1       *objectives of the program for demonstration projects*  
2       *established under subsection (c).*

3           “(2) COORDINATION.—*In developing the goals*  
4       *under paragraph (1), the Secretary shall coordinate,*  
5       *on an ongoing basis, with members of private indus-*  
6       *try to advance the demonstration of various designs*  
7       *of advanced nuclear reactors.*

8           “(3) REQUIREMENTS.—*In developing the goals*  
9       *under paragraph (1), the Secretary shall ensure*  
10      *that—*

11           “(A) *research activities facilitated by the*  
12       *Department to meet the goals developed under*  
13       *this subsection are focused on key areas of nu-*  
14       *clear research and deployment ranging from*  
15       *basic science to full-design development, safety*  
16       *evaluation, and licensing;*

17           “(B) *research programs designed to meet the*  
18       *goals emphasize—*

19           “(i) *resolving materials challenges re-*  
20       *lating to extreme environments, including*  
21       *extremely high levels of—*

22           “(I) *radiation fluence;*  
23           “(II) *temperature;*  
24           “(III) *pressure; and*  
25           “(IV) *corrosion; and*

1                     “(ii) qualification of advanced fuels;

2                     “(C) activities are carried out that address

3                     near-term challenges in modeling and simulation

4                     to enable accelerated design and licensing;

5                     “(D) related technologies, such as tech-

6                     nologies to manage, reduce, or reuse nuclear

7                     waste, are developed;

8                     “(E) nuclear research infrastructure is

9                     maintained or constructed, such as—

10                    “(i) currently operational research re-

11                    actors at the National Laboratories and in-

12                    stitutions of higher education;

13                    “(ii) hot cell research facilities;

14                    “(iii) a versatile fast neutron source;

15                    and

16                    “(iv) a molten salt testing facility;

17                    “(F) basic knowledge of non-light water

18                    coolant physics and chemistry is improved;

19                    “(G) advanced sensors and control systems

20                    are developed; and

21                    “(H) advanced manufacturing and ad-

22                    vanced construction techniques and materials are

23                    investigated to reduce the cost of advanced nu-

24                    clear reactors.”.

1       (b) *TABLE OF CONTENTS.*—The table of contents of the  
2 *Energy Policy Act of 2005* (*Public Law 109–58; 119 Stat.*  
3 *594*) is amended—

4                 (1) in the item relating to section 917, by strik-  
5 ing “Efficiency”;

6                 (2) in the items relating to sections 957, 958,  
7 and 959, by inserting “Sec.” before “9” each place it  
8 appears; and

9                 (3) by inserting after the item relating to section  
10 959 the following:

“Sec. 959A. Advanced nuclear reactor research and development goals.”.

11 **SEC. 5. NUCLEAR ENERGY STRATEGIC PLAN.**

12       (a) *IN GENERAL.*—Subtitle E of title IX of the Energy  
13 *Policy Act of 2005* (42 U.S.C. 16271 et seq.) (as amended  
14 by section 4(a)) is amended by adding at the end the fol-  
15 lowing:

16 **“SEC. 959B. NUCLEAR ENERGY STRATEGIC PLAN.**

17       “(a) *IN GENERAL.*—Not later than 180 days after the  
18 date of enactment of this section, the Secretary shall submit  
19 to the Committee on Energy and Natural Resources of the  
20 Senate and the Committees on Energy and Commerce and  
21 Science, Space, and Technology of the House of Representa-  
22 tives a 10-year strategic plan for the Office of Nuclear En-  
23 ergy of the Department, in accordance with this section.

24       “(b) *REQUIREMENTS.*—

1           “(1) *COMPONENTS.*—*The strategic plan under*  
2 *this section shall designate—*

3           “(A) *programs that support the planned ac-*  
4 *complishment of—*

5           “(i) *the goals established under section*  
6 *959A; and*

7           “(ii) *the demonstration programs iden-*  
8 *tified under subsection (c) of that section;*  
9 *and*

10          “(B) *programs that—*

11           “(i) *do not support the planned accom-*  
12 *plishment of demonstration programs, or*  
13 *the goals, referred to in subparagraph (A);*  
14 *but*

15           “(ii) *are important to the mission of*  
16 *the Office of Nuclear Energy, as determined*  
17 *by the Secretary.*

18          “(2) *PROGRAM PLANNING.*—*In developing the*  
19 *strategic plan under this section, the Secretary shall*  
20 *specify expected timelines for, as applicable—*

21           “(A) *the accomplishment of relevant objec-*  
22 *tives under current programs of the Department;*  
23 *or*

24           “(B) *the commencement of new programs to*  
25 *accomplish those objectives.*

1       “(c) *UPDATES.*—Not less frequently than once every 2  
2 years, the Secretary shall submit to the Committee on En-  
3 ergy and Natural Resources of the Senate and the Commit-  
4 tees on Energy and Commerce and Science, Space, and  
5 Technology of the House of Representatives an updated 10-  
6 year strategic plan in accordance with subsection (b), which  
7 shall identify, and provide a justification for, any major  
8 deviation from a previous strategic plan submitted under  
9 this section.”.

10       (b) *TABLE OF CONTENTS.*—The table of contents of the  
11 Energy Policy Act of 2005 (Public Law 109–58; 119 Stat.  
12 594) (as amended by section 4(b)(3)) is amended by insert-  
13 ing after the item relating to section 959A the following:  
“Sec. 959B. Nuclear energy strategic plan.”.

14 **SEC. 6. VERSATILE, REACTOR-BASED FAST NEUTRON  
15 SOURCE.**

16       Section 955(c)(1) of the Energy Policy Act of 2005 (42  
17 U.S.C. 16275(c)(1)) is amended—

18           (1) in the paragraph heading, by striking “MIS-  
19 SION NEED” and inserting “AUTHORIZATION”; and  
20           (2) in subparagraph (A), by striking “determine  
21 the mission need” and inserting “provide”.

22 **SEC. 7. ADVANCED NUCLEAR FUEL SECURITY PROGRAM.**

23       (a) *FINDINGS.*—Congress finds that—

24           (1) the national security nuclear enterprise,  
25 which supports the nuclear weapons stockpile stew-

1       *ardship and naval reactors functions of the National  
2       Nuclear Security Administration, requires a domestic  
3       source of low- and high-enriched uranium in accord-  
4       ance with legal restrictions regarding foreign obliga-  
5       tions relating to the beginning stage of the nuclear  
6       fuel cycle;*

7           *(2) many domestic advanced nuclear power in-  
8       dustry participants require access to high-assay, low-  
9       enriched uranium fuel for—*

10              *(A) initial fuel testing;*

11              *(B) operation of demonstration reactors;*

12              *and*

13              *(C) commercial operation of advanced nu-  
14       clear reactors;*

15           *(3) nuclear fuel supply technology originating in  
16       the United States is not required for use in civilian  
17       advanced reactor applications;*

18           *(4) as of the date of enactment of this Act, no do-  
19       mestic uranium enrichment or fuel fabrication capa-  
20       bility is licensed for uranium fuel enriched to greater  
21       than 5 weight percent of the uranium-235 isotope;*

22           *(5) a healthy commercial nuclear fuel cycle capa-  
23       ble of providing higher levels of enriched uranium  
24       would benefit—*

1                   (A) the relevant national security functions  
2                   of the National Nuclear Security Administra-  
3                   tion; and

4                   (B) the domestic advanced nuclear industry  
5                   of the United States; and

6                   (6) making limited quantities of high-assay, low-  
7                   enriched uranium available from Department of En-  
8                   ergy stockpiles of uranium would allow for initial  
9                   fuel testing and demonstration of advanced nuclear  
10                  reactor concepts, accelerating—

11                  (A) the path to market of those concepts;  
12                  and

13                  (B) the development of—

14                  (i) a market for advanced nuclear re-  
15                  actors; and

16                  (ii) a resulting growing commercial  
17                  nuclear fuel cycle capability.

18                  (b) AMENDMENT.—

19                  (1) IN GENERAL.—Subtitle E of title IX of the  
20                  Energy Policy Act of 2005 (42 U.S.C. 16271 et seq.)  
21                  (as amended by section 5(a)) is amended by adding  
22                  at the end the following:

23                  **“SEC. 960. ADVANCED NUCLEAR FUEL SECURITY PROGRAM.”**

24                  “(a) DEFINITIONS.—In this section:

1           “(1) *HALEU TRANSPORTATION PACKAGE.*—The  
2       term ‘*HALEU transportation package*’ means a  
3       *transportation package that is suitable for trans-*  
4       *porting high-assay, low-enriched uranium.*

5           “(2) *HIGH-ASSAY, LOW-ENRICHED URANIUM.*—  
6       The term ‘*high-assay, low-enriched uranium*’ means  
7       *uranium with an assay greater than 5 weight per-*  
8       *cent, but less than 20 weight percent, of the uranium-*  
9       *235 isotope.*

10          “(3) *HIGH-ENRICHED URANIUM.*—The term  
11       ‘*high-enriched uranium*’ means *uranium with an*  
12       *assay of 20 weight percent or more of the uranium-*  
13       *235 isotope.*

14          “(b) *HIGH-ASSAY, LOW-ENRICHED URANIUM PROGRAM FOR ADVANCED REACTORS.*—

16          “(1) *ESTABLISHMENT.*—Not later than 1 year  
17       after the date of enactment of this section, the Sec-  
18       retary shall establish a program to make available  
19       *high-assay, low-enriched uranium, through contracts*  
20       *for sale, resale, transfer, or lease, for use in commer-*  
21       *cial or noncommercial advanced nuclear reactors.*

22          “(2) *NUCLEAR FUEL OWNERSHIP.*—Each lease  
23       under this subsection shall include a provision estab-  
24       lishing that the nuclear fuel that is the subject of the  
25       lease shall remain the property of the Department, in-

1       *cluding with respect to responsibility for the final dis-*  
2       *position of all radioactive waste created by the irra-*  
3       *diation, processing, or purification of any leased ura-*  
4       *nium.*

5           “(3) QUANTITY.—*In carrying out the program*  
6       *under this subsection, the Secretary shall make avail-*  
7       *able—*

8           “(A) *by December 31, 2022, high-assay,*  
9       *low-enriched uranium containing not less than 2*  
10      *metric tons of the uranium-235 isotope; and*

11          “(B) *by December 31, 2025, high-assay,*  
12       *low-enriched uranium containing not less than*  
13       *10 metric tons of the uranium-235 isotope (as*  
14       *determined including the quantities of the ura-*  
15       *nium-235 isotope made available before Decem-*  
16       *ber 31, 2022).*

17          “(4) FACTORS FOR CONSIDERATION.—*In car-*  
18       *rying out the program under this subsection, the Sec-*  
19       *retary shall take into consideration—*

20           “(A) *options for providing the high-assay,*  
21       *low-enriched uranium under this subsection from*  
22       *a stockpile of uranium owned by the Department*  
23       *(including the National Nuclear Security Ad-*  
24       *ministration), including—*

25            “(i) *fuel that—*

1                   “(I) directly meets the needs of an  
2                   end-user; but

3                   “(II) has been previously used or  
4                   fabricated for another purpose;

5                   “(ii) fuel that can meet the needs of an  
6                   end-user after removing radioactive or other  
7                   contaminants that resulted from a previous  
8                   use or fabrication of the fuel for research,  
9                   development, demonstration, or deployment  
10                  activities of the Department (including ac-  
11                  tivities of the National Nuclear Security  
12                  Administration); and

13                  “(iii) fuel from a high-enriched ura-  
14                  nium stockpile, which can be blended with  
15                  lower-assay uranium to become high-assay,  
16                  low-enriched uranium to meet the needs of  
17                  an end-user; and

18                  “(B) requirements to support molybdenum-  
19                  99 production under the American Medical Iso-  
20                  topes Production Act of 2012 (Public Law 112–  
21                  239; 126 Stat. 2211).

22                  “(5) LIMITATION.—The Secretary shall not bar-  
23                  ter or otherwise sell or transfer uranium in any form  
24                  in exchange for services relating to the final disposi-

1      *tion of radioactive waste from uranium that is the*  
2      *subject of a lease under this subsection.*

3            “(6) *SUNSET.—The program under this sub-*  
4      *section shall terminate on the earlier of—*

5                “(A) *January 1, 2035; and*

6                “(B) *the date on which uranium enriched*  
7      *up to, but not equal to, 20 weight percent can*  
8      *be obtained in the commercial market from do-*  
9      *mestic suppliers.*

10     “(c) *REPORT.—*

11        “(1) *IN GENERAL.—Not later than 180 days*  
12      *after the date of enactment of this section, the Sec-*  
13      *retary shall submit to the appropriate committees of*  
14      *Congress a report that describes actions proposed to*  
15      *be carried out by the Secretary—*

16                “(A) *under the program under subsection*  
17      *(b); or*

18                “(B) *otherwise to enable the commercial use*  
19      *of high-assay, low-enriched uranium.*

20        “(2) *COORDINATION AND STAKEHOLDER*  
21      *INPUT.—In developing the report under this sub-*  
22      *section, the Secretary shall seek input from—*

23                “(A) *the Nuclear Regulatory Commission;*

24                “(B) *the National Laboratories;*

25                “(C) *institutions of higher education;*

1               “(D) producers of medical isotopes;  
2               “(E) a diverse group of entities operating  
3               in the nuclear energy industry; and  
4               “(F) a diverse group of technology devel-  
5               opers.

6               “(3) COST AND SCHEDULE ESTIMATES.—The re-  
7               port under this subsection shall include estimated  
8               costs, budgets, and timeframes for enabling the use of  
9               high-assay, low-enriched uranium.

10             “(4) REQUIRED EVALUATIONS.—The report  
11             under this subsection shall evaluate—

12             “(A) the costs and actions required to estab-  
13             lish and carry out the program under subsection  
14             (b), including with respect to—

15             “(i) proposed preliminary terms for  
16             the sale, resale, transfer, and leasing of  
17             high-assay, low-enriched uranium (includ-  
18             ing guidelines defining the roles and respon-  
19             sibilities between the Department and the  
20             purchaser, transfer recipient, or lessee); and

21             “(ii) the potential to coordinate with  
22             purchasers, transfer recipients, and lessees  
23             regarding—

24             “(I) fuel fabrication; and  
25             “(II) fuel transport;

1           “(B) the potential sources and fuel forms  
2       available to provide uranium for the program  
3       under subsection (b);

4           “(C) options to coordinate the program  
5       under subsection (b) with the operation of the  
6       versatile, reactor-based fast neutron source under  
7       section 959A;

8           “(D) the ability of the domestic uranium  
9       market to provide materials for advanced nu-  
10      clear reactor fuel; and

11          “(E) any associated legal, regulatory, and  
12      policy issues that should be addressed to enable—

13           “(i) the program under subsection (b);  
14      and

15           “(ii) the establishment of a domestic  
16      industry capable of providing high-assay,  
17      low-enriched uranium for commercial and  
18      noncommercial purposes, including with re-  
19      spect to the needs of—

20           “(I) the Department;

21           “(II) the Department of Defense;

22      and

23           “(III) the National Nuclear Secu-  
24      rity Administration.

## 1       “(d) HALEU TRANSPORTATION PACKAGE RESEARCH

## 2   PROGRAM.—

3           “(1) IN GENERAL.—As soon as practicable after  
4   the date of enactment of this section, the Secretary  
5   shall establish a research, development, and demon-  
6   stration program under which the Secretary shall  
7   provide grants, on a competitive basis, to establish the  
8   capability to transport high-assay, low-enriched ura-  
9   nium.

10          “(2) REQUIREMENT.—The focus of the program  
11   under this subsection shall be to establish 1 or more  
12   HALEU transportation packages that can be certified  
13   by the Nuclear Regulatory Commission to transport  
14   high-assay, low-enriched uranium to the various fa-  
15   cilities involved in producing or using nuclear fuel  
16   containing high-assay, low-enriched uranium, such  
17   as—

- 18           “(A) enrichment facilities;  
19           “(B) fuel processing facilities;  
20           “(C) fuel fabrication facilities; and  
21           “(D) nuclear reactors.”.

22          (2) TABLE OF CONTENTS.—The table of contents  
23   of the Energy Policy Act of 2005 (Public Law 109–  
24   58; 119 Stat. 594) (as amended by section 5(b)) is

1       *amended by inserting after the item relating to sec-*  
2       *tion 959B the following:*

“Sec. 960. Advanced nuclear fuel security program.”.

3 **SEC. 8. UNIVERSITY NUCLEAR LEADERSHIP PROGRAM.**

4 (a) *FINDINGS.—Congress finds that—*

5       (1) *nuclear power plants—*

6           (A) *generate billions of dollars in national*  
7       *economic activity through procurements through-*  
8       *out the United States; and*

9           (B) *provide tens of thousands of people in*  
10      *the United States with high-paying jobs, contrib-*  
11      *uting substantially to the local economies of the*  
12      *communities in which the plants operate;*

13       (2) *the world market for the growth of commer-*  
14      *cial nuclear power was estimated by the Department*  
15      *of Commerce to be valued at up to \$740,000,000,000*  
16      *during the period of calendar years 2018 through*  
17      *2028;*

18       (3) *the participation and leadership of the*  
19      *United States in the market described in paragraph*  
20      *(2) will—*

21           (A)(i) *increase economic activity in the*  
22      *United States through robust nuclear exports,*  
23      *leading to the enhanced economic security of the*  
24      *United States; and*

1                   (ii) preserve and enhance the ability of the  
2                   United States to positively influence inter-  
3                   national nuclear safety, security, and non-  
4                   proliferation standards through commercial en-  
5                   gagement with other nations; but

6                   (B) require significant investment in  
7                   United States-origin advanced nuclear tech-  
8                   nologies;

9                   (4) in order to lead the world in the next genera-  
10                  tion of commercial nuclear power, the advanced nu-  
11                  clear industry in the United States should be posi-  
12                  tioned for accelerated growth, which requires public-  
13                  private partnerships between industry entities and  
14                  the Federal Government;

15                  (5) success in achieving the goals described in  
16                  this subsection will require a whole-government Fed-  
17                  eral approach that focuses on the shared needs and  
18                  individual mission requirements of, at a minimum—

19                  (A) the Department of Energy;

20                  (B) the National Nuclear Security Adminis-  
21                  tration; and

22                  (C) the Nuclear Regulatory Commission;

23                  (6) advanced reactors present new challenges and  
24                  opportunities in reactor design, safeguards, and regu-  
25                  lation;

1                   (7) the challenges referred to in paragraph (6)—

2                   (A) are directly relevant to the missions  
3                   of—

4                   (i) the Office of Nuclear Energy of the  
5                   Department of Energy;

6                   (ii) the National Nuclear Security Ad-  
7                   ministration; and

8                   (iii) the Nuclear Regulatory Commis-  
9                   sion; and

10                  (B) require a highly skilled workforce in  
11                  order to be met; and

12                  (8) nuclear science and engineering programs at  
13                  institutions of higher education in the United  
14                  States—

15                  (A) annually award degrees in nuclear en-  
16                  gineering and related fields to more than 600  
17                  undergraduate students, and 500 graduate stu-  
18                  dents, who are critical to maintaining United  
19                  States leadership in the development of advanced  
20                  nuclear systems;

21                  (B) perform cutting-edge research and tech-  
22                  nology development activities that have made  
23                  fundamental contributions to advancing United  
24                  States nuclear technology; and

1                   (C) support workforce development critical  
2                   to maintaining United States leadership in nu-  
3                   clear detection, nonproliferation, nuclear medi-  
4                   cine, advanced manufacturing, and other non-  
5                   energy areas.

6                 (b) *AMENDMENT.*—Section 313 of the Energy and  
7 Water Development and Related Agencies Appropriations  
8 Act, 2009 (42 U.S.C. 16274a), is amended to read as fol-  
9 lows:

10 **“SEC. 313. UNIVERSITY NUCLEAR LEADERSHIP PROGRAM.**

11                 “(a) *DEFINITIONS.*—In this section:

12                 “(1) *ADVANCED NUCLEAR REACTOR.*—The term  
13 ‘advanced nuclear reactor’ means—

14                 “(A) a nuclear fission reactor, including a  
15 prototype plant (as defined in sections 50.2 and  
16 52.1 of title 10, Code of Federal Regulations (or  
17 successor regulations)), with significant improve-  
18 ments compared to the most recent generation of  
19 fission reactors, including improvements such  
20 as—

21                 “(i) additional inherent safety features;

22                 “(ii) lower waste yields;

23                 “(iii) improved fuel performance;

24                 “(iv) increased tolerance to loss of fuel  
25 cooling;

1                 “(v) enhanced reliability;

2                 “(vi) increased proliferation resistance;

3                 “(vii) increased thermal efficiency;

4                 “(viii) reduced consumption of cooling

5                 water;

6                 “(ix) the ability to integrate into elec-

7                 tric applications and nonelectric applica-

8                 tions;

9                 “(x) modular sizes to allow for deploy-

10                 ment that corresponds with the demand for

11                 electricity; or

12                 “(xi) operational flexibility to respond

13                 to changes in demand for electricity and to

14                 complement integration with intermittent

15                 renewable energy; and

16                 “(B) a fusion reactor.

17                 “(2) *INSTITUTION OF HIGHER EDUCATION*.—The

18                 term ‘institution of higher education’ has the meaning

19                 given the term in section 101(a) of the Higher Edu-

20                 cation Act of 1965 (20 U.S.C. 1001(a)).

21                 “(3) *PROGRAM*.—The term ‘Program’ means the

22                 University Nuclear Leadership Program established

23                 under subsection (b).

24                 “(b) *ESTABLISHMENT*.—The Secretary of Energy, the

25                 Administrator of the National Nuclear Security Adminis-

1 *tration, and the Chairman of the Nuclear Regulatory Com-*  
2 *mission shall jointly establish a program, to be known as*  
3 *the ‘University Nuclear Leadership Program’.*

4       “(c) USE OF FUNDS.—

5           “(1) IN GENERAL.—*Except as provided in para-*  
6 *graph (2), amounts made available to carry out the*  
7 *Program shall be used to provide financial assistance*  
8 *for scholarships, fellowships, and research and devel-*  
9 *opment projects at institutions of higher education in*  
10 *areas relevant to the programmatic mission of the ap-*  
11 *plicable Federal agency providing the financial as-*  
12 *sistance with respect to research, development, dem-*  
13 *onstration, and deployment activities for technologies*  
14 *relevant to advanced nuclear reactors, including rel-*  
15 *evant fuel cycle technologies.*

16           “(2) EXCEPTION.—*Notwithstanding paragraph*  
17 *(1), amounts made available to carry out the Pro-*  
18 *gram may be used to provide financial assistance for*  
19 *a scholarship, fellowship, or multiyear research and*  
20 *development project that does not align directly with*  
21 *a programmatic mission of the applicable Federal*  
22 *agency providing the financial assistance, if the activi-*  
23 *ty for which assistance is provided would facilitate*  
24 *the maintenance of the discipline of nuclear science or*  
25 *nuclear engineering.*

1       “(d) AUTHORIZATION OF APPROPRIATIONS.—There  
2 are authorized to be appropriated to carry out the Program  
3 for fiscal year 2020 and each fiscal year thereafter—

4           “(1) \$30,000,000 to the Secretary of Energy, of  
5 which \$15,000,000 shall be for use by the Adminis-  
6 trator of the National Nuclear Security Administra-  
7 tion; and

8           “(2) \$15,000,000 to the Nuclear Regulatory Com-  
9 mission.”.

**Calendar No. 217**

116<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION  
**S. 903**

[Report No. 116-114]

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**A BILL**

To direct the Secretary of Energy to establish advanced nuclear goals, provide for a versatile, reactor-based fast neutron source, make available high-assay, low-enriched uranium for research, development, and demonstration of advanced nuclear reactor concepts, and for other purposes.

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SEPTEMBER 24, 2019

Reported with an amendment